PARISH Shirebrook

**APPLICATION** Construction of 9 self-contained studio apartments in a two storey

building with associated off-street parking area

**LOCATION** 17 Prospect Drive Shirebrook Mansfield NG20 8BH

APPLICANT Mr Nigel Barnes The Old Police Station 95 Victoria Road Kirkby-in-

Ashfield Notts NG17 8AQ

**APPLICATION NO.** 16/00269/FUL **FILE NO. CASE OFFICER** Mrs Karen Wake (Mon. Tues, Wed)

**DATE RECEIVED** 16th June 2016

DELEGATED APPLICATION REFERRED TO COMMITTEE BY: Cllr Anderson

**REASON: Parking Issues** 

### SITE

The site is the existing side garden to the two storey property to the north of the site. The property to the north was granted planning permission for a house in multiple occupation in 2015. The site steps down from west to east and at the eastern boundary the site is approx 1m above the adjacent highway level with a 1.m high wall along the site boundary. There is a low wall along the southern site boundary with the land beyond appearing to be used as a small holding and containing a shed immediately adjacent to the site boundary. There is a wall along the western boundary with a vehicular and one parking space on site. There is also a small garage in the southeast corner of the site, accessed from the east providing one parking space.

### **PROPOSAL**

The application is for the erection of a two storey detached building which contains 9 self-contained studio apartments. The proposal includes vehicular access to the east and west of the site with parking to both front and rear of the building (10 parking spaces in total.) The proposal includes bin store accessed from the east of the site and two small areas of communal open space, one to the front and one to the rear of the dwelling. The building itself is two storey with a pitched, hipped roof and a two storey off-shot element to the east elevation which steps down from the main part of the building and then steps down further to single storey where it sits adjacent to the highway. The proposal also includes two parking spaces to the west of the existing building to replace the two spaces on site which would be lost as a result of this development.

### **AMENDMENTS**

None

### **HISTORY** (if relevant)

16/00036/FUL: Construction of 12 self contained studio apartments on land adj 17 Prospect

Drive: Withdrawn

15/00015/FUL: Change of Use from dwelling (C3) to House in Multiple Occupation: Approved

10/3/2015

#### **CONSULTATIONS**

Parish Council: Object to the proposal: 10/8/2016

Environmental Health Officer: No objections in relation to contaminated land: 9/8/2016 DCC Highways: The number of parking spaces is below that which the Highway Authority would generally accept but if the council is minded to approve the proposal conditions requiring storage space for plant and machinery during construction, new vehicular access, alterations to existing access and parking be provided in accordance with approved plans, no gates or other barriers on either access, and accesses/driveways no steeper than 1in 12 over its entire length are requested: 5/7/2016.

#### **PUBLICITY**

Site notice and 9 neighbours notified. Three letters of objection are received which raise the following issues:

- Prospect Drive has a sharp bend in it. There are problems with traffic noise at present as vehicles have to brake and accelerate for the bend as well as motor cycles travelling up and down and 9 additional vehicles using the road will make this corner noisier and more dangerous.
- 2. If residents work shifts the noise will be at odd hours adjacent to bedroom windows of nearby properties when other residents are sleeping
- 3. There is an existing parking problem and this will be made worse by the proposal
- 4. The proposal could result in an additional 18 cars driving up and down which will be dangerous for children playing.
- 5. There is an existing problem with the drains which may not be able to cope with an additional 9 properties which may also be multiple occupancy
- 6. Litter and rubbish will be a problem as it is around all flats in Shirebrook
- 7. There is concern for elderly people that live on Prospect Drive and the effect it will have on them.

## **POLICY**

### Bolsover District Local Plan (BDLP)

GEN 1 (Minimum Requirements for Development) GEN 2 (Impact of Development on the Environment) & HOU 2 (Location of Housing Sites)

# National Planning Policy Framework

<u>Paragraph 13</u>: The National Planning Policy Framework constitutes guidance for local planning authorities and decision-takers both in drawing up plans and as a material consideration in determining applications.

<u>Paragraph 14</u>: At the heart of the National Planning Policy Framework is a presumption in favour of sustainable development, which should be seen as a golden thread running through both plan-making and decision-taking.

#### For **decision-taking** this means:

- approving development proposals that accord with the development plan without delay; and
- where the development plan is absent, silent or relevant policies are out-of-date, granting permission unless:
- any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole; or

specific policies in this Framework indicate development should be restricted.

<u>Paragraph 17:</u> sets out 12 principles to be applied to planning including: high standard of design and amenity for existing and future occupants; take account of the different roles and character of areas; take account of and support local strategies to improve health, social and cultural wellbeing for all.

In addition the NPPF requires Councils to have a five year supply of deliverable housing; if it does not less weight can be given to the policies of the Development Plan which restrict housing supply and the policy of the NPPF to achieve such a supply must be given significant weight.

### Other (specify)

Interim Supplementary Planning Document: Successful Places, a Guide to Sustainable Housing Layout and Design (2013) which provides guidance to help provide places that enhance the quality of life.

#### **ASSESSMENT**

The site is within the settlement framework in a predominantly residential area.

The site is within walking distance of shops, schools and local services and bus stops giving access to Mansfield and Chesterfield and as such is considered to be a sustainable location for new residential development. The council does not currently have a five year supply of housing and the proposed development would provide 9 units towards meeting this requirement. On this basis the proposal is considered to meet the requirement of Policy HOU 2 of the Bolsover District Local Plan and the requirements for sustainable development set out in the National Planning Policy Framework.

The street scene is predominantly made up of rows of two storey terraced dwellings which have small gardens to the front and small yards to the rear and have highways to the front and rear. The existing dwellings have two storey and then single storey off-shots to the rear which step down following the contour of the land levels. To the southeast of the site is a fairly large block of flats.

The proposed building has been designed to reflect the existing terraced properties adjacent to the site. The proposed building is two storey with a pitched, hipped roof and a two storey and single storey off-shot extending out to the rear, stepping down to follow the land level and the window design and materials of construction match those of the existing dwelling adjacent to the site. The proposal is therefore considered to be in keeping with the character and appearance of the street scene.

The immediate locality is predominantly residential dwellings of fairly high density and in close proximity to a block of flats, a parade of shops and a public house. Any noise or disturbance to residents of adjacent dwellings once the building is constructed is not considered to be significantly greater than the existing situation. It is accepted that during construction there will be additional noise and disturbance but this will only be for a temporary period.

The proposed building is set slightly in from the boundary with the dwelling to the north of the

site. The proposal has a ground floor window and a door in the northern side elevation facing the adjacent dwelling but the proposed window is set in from the boundary and is screened from the adjacent dwelling by the existing boundary fence. The principal room windows in the side elevation of the dwelling to the north which face onto the site face the blank first floor of the proposed building and the impact on the daylight to these windows meets the guidance set out in the Successful Places Housing Layout and design guidelines.

The proposed building is set well away from the dwellings to the east of the site and the windows in the proposed building are some 21m from those in the adjacent dwellings. There are no dwellings directly to the south or west of the site. On this basis the proposal not considered to result in a material loss of daylight to or outlook from adjacent dwellings and is not considered to result in a significant loss of privacy or amenity for the residents of adjacent dwellings and is considered to meet the requirements of Policy GEN 2 of the Bolsover District Local Plan and the Successful Places Housing Layout and Design Guidance published by the council.

The proposal includes widening the existing access in the western boundary and creating new accesses in the eastern boundary and the provision of 10 parking spaces on site and a further two parking spaces for the existing dwelling (which is used as a house in multiple occupation [HIMO]) to the north of the site. No conditions were imposed about the provision of parking in connection with the change of use to a HIMO and as such the current proposal does not result in a loss of parking retained for the HIMO. The provision of 10 parking spaces for 9 studio apartments is slightly short of the one space per unit plus one space per two units set out in the car parking appendix in the Local Plan. However, these parking standards do not relate to a saved policy in the Local Plan and as such carry little weight. In addition the site is in close proximity to bus stops and within walking distance of local shops and facilities and the town centre. On this basis the slightly reduced car parking spaces are considered acceptable and it is considered preferable for the proposed bin stores and landscaping to be provided on site rather than requiring additional parking on site. Subject to a condition requiring parking and access be provided in accordance with the approved plans the proposal is not considered to be detrimental to highway safety and is considered to meet the requirements of Policies GEN 1 and GEN 2 of the Bolsover District Local Plan.

Most of the issues raised by local residents are covered in the above assessment. The issue of shift work for residents has not been considered as this could be an issue with any residential dwelling or flat. The issue of drains coping has not been considered as this would be an issue covered under building regulations. The issue of litter has not been considered as there is not considered to be more litter created from studio apartment than normal dwellings and appropriate bin stores have been provided on site.

#### **Other Matters**

Listed Building: N/A Conservation Area: N/A

Crime and Disorder: No known issues

Equalities: N/A

Access for Disabled: N/A

Trees (Preservation and Planting): N/A

SSSI Impacts: N/A

Biodiversity: N/A

Human Rights: No known issues

#### **RECOMMENDATION**

Approve subject to the following conditions given in précis form to be formulated in full by the Assistant Director of Planning and Environmental Health:

- 1. Start within 3 years
- 2. Materials to match existing dwelling
- 3. Access and parking to be provided in accordance with approved plans before first dwelling unit occupied and maintained as such thereafter
- 4. Parking spaces for 17 Prospect Drive be provided in accordance with approved plans before first dwelling unit occupied and maintained as such thereafter
- 5. Bin stores to be provided in accordance with approved plans before first dwelling unit occupied and maintained as such thereafter
- 6. Boundary treatment provided in accordance with approved plans before first dwelling unit occupied and maintained as such thereafter
- 7. Submission of landscaping scheme
- 8. Implementation of landscaping scheme





